- 1. City of Los Angeles-(City of Los Angeles)
- 2. City of Los Angeles Bureau of Sanitation –(City of Los Angeles BOS)
- 3. Sanitation Districts of Los Angeles County-(County Sanitation District)
- 4. Department of Transportation-(Caltrans)
- 5. County of Los Angeles, Department of Public Works-(Public Works)
- 6. Heal the Bay-(HTB)

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1.1	City of Los Angeles	9/19/05	Copper Loading in the Water Column From Boats: Copper inputs due to passive leaching of anti-fouling paint from wetted hull surfaces and underwater hull cleaning of recreational boats to Marina del Rey back basins were estimated to be approximately 3,693 lb/year and 47.6 lbs/year of dissolved copper, respectively. This compares with 34.3 lb/year of copper from TSS inputs to the Back Basins during an average rain year. Thus, boats contribute over 100 times the runoff amount of copper loading. It is likely that addressing the boat source could alleviate the copper problem in the back Basins.	It must be noted that <b>these inputs are to the water column</b> and not the sediment. The TMDL acknowledges that there is insufficient data to quantify the contribution of boating activities to copper loading to the sediment, and requires a special study to make this determination.
1.2	City of Los Angeles	9/19/05	Use of ERL for PCB WLA when Sediment Concentrations are Below Consensus Guidelines: In the Staff Report, RWQCB concluded that there was no impairment for PCBs in the sediment based on criteria from the State's listing/de-listing Policy.	The WLA for PCBs in sediment is included to address the fish tissue impairment for PCBs. Hydrophobic compounds such as PCBs are generally associated with organic matter bound in the sediment. Direct uptake of the contaminated sediment by filter and benthic feeders transmits these pollutants up the food chain via bioaccumulation. Thus removal of the sediment listing while a fish tissue impairment still exits will be premature.
1.3	City of Los Angeles	9/19/05	Inappropriate Use of Sediment Quality Guidelines to Calculate PCB WLA to Address Fish Tissue: Sediment quality guidelines such as ERLs were developed to address the issue of toxicity of pollutants, not on concentrations of pollutants in fish tissue.	PCB in sediment was not delisted (See response to 1.2). Therefore the use of sediment quality guidelines to calculate the PCB WLA is appropriate.
1.4	City of Los Angeles	9/19/05	"The consent decree also prescribed schedules for certain TMDLs, and according to this schedule,	Comment noted. The appropriate revisions will be made to the staff report.

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			USEPA must either approve a state TMDL for Analytical Units 55 and 57 or establish its own, by March 22, 2006."	
			<b>Request</b> : should read as follows "for Analytical Units <b>54</b> and <b>56</b>	
1.5	City of Los Angeles	9/19/05	Table 1-2: the title of the table could be interpreted as the entire Marina being listed on the 303(d) list.	Comment noted. The appropriate revisions will be made to the staff report.
			<b>Request:</b> Table 1-2 should be titled "2002 303(d) list of metals and organic compounds impairments for Marina Del Rey Back Basins (Basin D,E,F)"	
1.6	City of Los Angeles	9/19/05	Since the TMDL is being developed for the back basins, a special note should be made to identify those areas that drain to the back basins.	Comment noted. The appropriate revisions will be made to the staff report.
			<b>Request:</b> Similar to the Marina del Rey Bacteria TMDL, an asterisk should denote areas 1B and 2 do not drain to the back basins.	
1.7	City of Los Angeles	9/19/05	"There is no indication that CTR standards are exceeded for any organic pollutants in Marina del Rey. However this may be as a result of the use of analytical methods with detection limits that are <b>below</b> CTR standards,"	Comment noted. The appropriate revisions will be made to the staff report.
			Request: should read as follows "with detection limits that are above CTR standards."	
1.8	City of Los Angeles	9/19/05	Chang "fish tissue analysis analyses" to "fish tissue analyses"	Comment noted. The appropriate revisions will be made to the staff report.
1.9	City of Los	9/19/05	"Table 3-2: Numeric Targets for total PCBs in the	Comment noted. The appropriate revisions will be made to the

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	Angeles		water column Interim 0.00017 Final 0.03"	staff report. The interim and final numeric targets were inadvertently reversed in the staff report, but appear correctly in the proposed Basin Plan amendment (i.e., Attachment A to the Tentative Resolution.)
			<b>Request:</b> should read as follows " <b>Interim</b> 0.03; <b>Final</b> 0.00017"	
1.10	City of Los Angeles	9/19/05	Due to method detection limit, the not detected values may have potential bias for mass emission.	Comment noted.
			Increase residential and commercial development in the surrounding area may contribute to increased water usage and discharge; hence, loading may be greater than anticipated.	Any increase in loading will be addressed along with results from required studies at the re-opener
			Air deposition should be considered as a source of metal contribution.	Contributions from air deposition is discussed in section 4.3.2 of the staff report.
1.11	City of Los Angeles	9/19/05	First paragraph,  Request: Change "a wide range of storm storms" to "a wide range of storms"	Comment noted. The appropriate revisions will be made to the staff report.
1.12	City of Los Angeles	9/19/05	The TMDL acknowledges that one contributor of pollutants comes from boating activities within the marina (Appendix B). It seems that the cost analysis in the TMDL only addresses the cost associated with treating runoff from the upstream areas.	The TMDL also acknowledges that there is insufficient data to quantify the contribution of boating activities to copper loading to the sediment. It will be premature to include a cost analysis of this component when the significance as a source is still undetermined.
			Request: The TMDL should also acknowledge the cost associated with implementing strategies to deal with the boating activities, which may be very costly to implement.	
1.13	City of Los	9/19/05	"The assumption that 35% of the watershed would	

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	Angeles		be treated by infiltration trenches and sand filters"	
			Although it has been proven that infiltration and sand filters have a high removal rate for metals, infiltration requires specific soil conditions and requires land that may or may not exist in order to treat 35% of the watershed. This assumption relies on too many unknowns and should not be relied upon as a solution.	The proposed implementation strategies are presented as a potential means of compliance. Responsible agencies are encouraged to adapt, expand, or replace them as needed, in response to site-specific conditions.
1.14	City of Los Angeles	9/19/05	The ambient monitoring program should be a responsibility shared by <u>all</u> dischargers to the Marina, which includes not only MS4s and Caltrans but also minor and general NPDES dischargers, and industrial permittees.	The minor, general NPDES and industrial stormwater permittees represent a small portion of the overall load. They will be required to monitor the discharges from their facilities. The MS4 dischargers and Caltrans discharge the majority of the loading and therefore should bear the cost of ambient monitoring. In addition, Los Angeles County, as the lead permittee under the MS4, and the owner of the Marina del Rey Harbor is best positioned to conduct the sampling.
1.15	City of Los Angeles	9/19/05	Change "total and dissolved" to "total recoverable and dissolved"	Comment noted. The appropriate revisions will be made to the staff report.
1.16	City of Los Angeles	9/19/05	"Monthly representative sediment sampling shall be conducted at existing monitoring locations throughout the harbor"  Since the TMDL is requiring that current sampling locations be used for effectiveness monitoring, a table/map of current locations should be attached to the TMDL.	The Los Angeles County Department of Beaches and Harbors conducts the monthly monitoring referred to in the staff report, and could provide the necessary maps.
1.17	City of Los Angeles	9/19/05	"The water quality samples collected during wet weather shall be analyzed for total dissolved solids, settable solids, and total suspended solids, if not	Comment noted. The appropriate revisions will be made to the staff report.

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			already part of the sampling program. Sampling	
			shall be designed to collect sufficient volumes of	
			settable and suspended solids"	
			Request: should read as follows. " settleable	
1.10	G: CT	0/10/05	solids"	
1.18	City of Los	9/19/05	As a part of the TMDL Effectiveness Monitoring,	Comment noted.
	Angeles		the RWQCB requires permittees to analyze the	
			residue of both the total suspended solids and the	
			settleable solids test. The RWQCB failed to provide	
			test methods, which can reduce loss of pollutants	
			while providing accurate dry weight results. The	
			City will work with the RWQCB to resolve this	
			issue during the development of the monitoring plan.	
1.19	City of Los	9/19/05	In the middle of the paragraph, change "Sediment	Comment noted. The appropriate revisions will be made to the
	Angeles		testing" to "Sediment toxicity testing"	staff report.
1.20	City of Los	9/19/05	The RWQCB has required permittees to perform a	Comment noted.
	Angeles		toxicity identification evaluation (TIE) on sediment.	
			There is currently no approved method to perform a	
			TIE on sediment. Since a TIE is essentially an	
			extensive research project, the City expects to work	
			with the RWQCB to agree on methods that are	
			scientifically and statistically reliable.	
1.21	City of Los	9/19/05	The City request the RWQCB to: 1) identify	Regional Board staff will work with responsible agencies to
	Angeles		alternative and less expensive implementation	develop cost effective implementation strategies.
			technologies which are equally or more effective; 2)	
			to work with the City in developing less costly	
			implementation plans; and 3) to acknowledge	
			additional costs to land acquisitions.	
1.22	City of Los	9/19/05	The current approach in Sections 4 and 5 of the draft	This TMDL addresses sediment impairments. Leaching and re-
	Angeles		MdR TMDL is to set targets and allocations based	suspension of pollutants from sediment is a potential source to

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			on new inputs from outside the marina, while ignoring the contribution of in-place sediments and legacy pollutant leaching and resuspension.  The City requests the Source Assessment and	the water column, but would reduce the pollutant concentrations in sediment, The Source Assessment section addresses the sources of these sediment-bound pollutants.  Also, see response to Heal the Bay comment No. 6.1.
			Linkage Analysis sections (4 and 5) be expanded to include contributions from in-place sediments.	Also, see response to freat the Bay comment No. 0.1.
1.23	City of Los Angeles	9/19/05	It is recognized in the TMDL that local data was not available in this application of PLOAD and that, instead these event mean concentrations (underpinnings of the model) are values derived from other Los Angeles-area locations. No model calibration results were presented and there was no validation of model predicted results.  The City requests the RWQCB to present model calibration and model validation results.	The data used in the PLOAD model included data from the adjacent Ballona Creek watershed. Calibration and validation of this model can be pursued to further refine the total suspended solids loading estimate. The Regional Board will re-consider the waste load allocations 6 years after the effective date, and before permittees are required to meet waste load allocations.
2.1	City of Los Angeles BOS	9/19/05	The problem statement states that "Marina del Rey Harbor is on the Clean Water Act Section 303(d) list for the introduction to the staff report states that scope of the TMDL is limited to "Marian del Rey's Back Basins (Basins D, E and F)" the problem statement in Attachment A should be changed to state that the scope of the TMDL is limited to the aforementioned Back Basins.	Comment noted. The appropriate revisions will be made to the Basin Plan Amendment.

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2.2	City of Los Angeles BOS	9/19/05	is 0.03ug/L. The Minimum Levels (MLs) listed for various PCB Aroclors in table 2d of Appendix 4 of the	The TMDL requires an evaluation of low detection level techniques for contaminants, which currently have detection limits above CTR standards. It is foreseeable that the PCB interim target of 0.03 ug/l will be attainable in the near future.
2.3	City of Los Angeles BOS	9/19/05	program is necessary to assess water quality	Given the hydrologic connection between the back basins and the rest of the harbor, it is necessary to conduct monitoring throughout the harbor to ensure that other areas are not impaired.
2.4	City of Los Angeles BOS	9/19/05	ELAP does not certify laboratories of EPA Method 1640. SWRCB and RWQCB should work with the EPA and CA Department of Health Services to provide certification of methods that are recommended for use in regulatory programs.	This will be addressed when the monitoring plan is reviewed.
2.5	City of Los Angeles BOS	9/19/05	the 303(d) listed impaired areas. Chemistry and	Given the hydrologic connection between the back basins and the rest of the harbor, it is necessary to conduct monitoring throughout the harbor to ensure that other areas are not impaired.

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2.6	City of Los Angeles BOS	9/19/05		Comment noted. The appropriate revisions will be made to the staff report.
2.7	City of Los Angeles BOS	9/19/05	from the flow from Ballona Creek, the settleable and suspended solids concentrations of these waters,	Responsible agencies should endeavor to collect samples of sufficient volume to allow for sediment analysis or investigate alternative monitoring or analytical techniques to allow for the quantification of targeted analytes.
2.8	City of Los Angeles BOS	9/19/05	The sampling frequency should be changed from monthly to semi-annual. Historical monitoring data from Santa Monica Bay show that changes in sediment pollutant levels occur very slowly. Sediment monitoring should be done before and after the rainy season.	The TMDL requires that initial sediment toxicity monitoring be performed quarterly during the first year, and semi-annually thereafter.
2.9	City of Los Angeles BOS	9/19/05	appropriate in this situation. Sediment toxicant concentrations do not change rapidly enough to warrant six tests over 12 weeks. This requirement should be removed	The accelerated toxicity testing was added to the Ballona Creek and Estuary Toxic Pollutant TMDL in response to the City of Los Angeles BOS's comment that monitoring labs should have the option to confirm toxicity before proceeding with the TIE, so that unnecessary work due to a false positive test result can be avoided. The City's earlier comment dated May 12, 2005 appears to be inconsistent with the comment provided on September 19, 2005.  However, in response to this more recent comment, the TMDL will be revised to clarify that this is an option not a requirement. Responsible parties have the option of forging accelerated toxicity testing and conducting a TIE directly following an indication of toxiciy.

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2.10	City of Los Angeles BOS	9/19/05	28-day amphipod test and implement the 10-day	
2.11	City of Los Angeles BOS	9/19/05	The City of Los Angeles would like to replace the	Regional Board staff consider the bivalve test to be more ecologically relevant.
2.12	City of Los Angeles BOS	9/19/05		

2.14 City (	of Los of Los of Los eles BOS  9/19/05	The City of Los Angeles would like to request an approved procedure/methodology for conducting marine sediment TIEs. The methods listed appear to be modified liquid Phase I TIE procedures, which has questionable applicability to sediment testing.  Currently the TMDL states that "Toxicity shall be indicted by an amphipod survival rate of 70% or less in a single test."	The Executive Officer will approve procedures for conducting marine sediment TIEs prior to commencement of the monitoring program.  The TMDL will be revised to reflect that toxicity will be indicated by an amphipod survival rate of 70% or less in a single test, in conjunction with a statistically significant
2.14 City (	of Los 9/19/0:	marine sediment TIEs. The methods listed appear to be modified liquid Phase I TIE procedures, which has questionable applicability to sediment testing.  Currently the TMDL states that "Toxicity shall be indicted by an amphipod survival rate of 70% or less	The TMDL will be revised to reflect that toxicity will be indicated by an amphipod survival rate of 70% or less in a
		be modified liquid Phase I TIE procedures, which has questionable applicability to sediment testing.  Currently the TMDL states that "Toxicity shall be indicted by an amphipod survival rate of 70% or less	The TMDL will be revised to reflect that toxicity will be indicated by an amphipod survival rate of 70% or less in a
		questionable applicability to sediment testing.  Currently the TMDL states that "Toxicity shall be indicted by an amphipod survival rate of 70% or less	indicated by an amphipod survival rate of 70% or less in a
		Currently the TMDL states that "Toxicity shall be indicted by an amphipod survival rate of 70% or less	indicated by an amphipod survival rate of 70% or less in a
		indicted by an amphipod survival rate of 70% or less	indicated by an amphipod survival rate of 70% or less in a
Ange	eles BOS	1	
		in a single test."	single test, in conjunction with a statistically significant
			decrease in amphipod survival relative to control organisms
		Toxicity should be expressed relative to a control	(significance determined by T-test, a=0.05).
		group. Therefore, a better definition would be to	
		state that "Toxicity shall be indicated by two criteria	
		being met concurrently:	
		1) A statistically significant decrease in survival	
		relative to control organisms (significance	
		determined by T-test, a=0.05);	
		2) The mean survival in the sample is less than	
		70% of the mean control survival.	
		The problem is that test sediment survival below	
		70% may not be statistically different from the	
		control survival, if the control is also low. This	
		situation would not be indicative of toxicity, but	
		instead may indicate unhealthy test animals or poor lab technique. This is why both criteria should be	
		met. This result should trigger repeat testing rather	
		than being considered an immediate indication of	
		toxicity.	
2.15 City of	of Los 9/19/0:	·	Staff anticipates that the MS4 and Caltrans permittees will
	eles BOS	25%, 50%, 75% and 100% of the total drainage area	focus BMP implementation efforts on specific drainage areas
		is meeting the waste load allocations after 7,9,11 and	until all areas comply with the TMDL. Monitoring data from
		15 years correspondingly.	the specified drainage areas must demonstrate compliance with

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				the loading based on an areal weighting approach. For
				example, the annual WLA for the MS4 for copper is 2.01
				kg/year. Therefore, the annual allowable loading for 25% of
				the total drainage area would be 0.503 kg/year of copper.
3.1	County	9/19/05	This TMDL was made available to the public on the	The comment deadline allows for 18 days prior to the October
	Sanitation		Regional Board website on August 3, 2005. A	6, 2005 Board meeting for staff to consider comments and
	District		California Environmental Quality Act (CEQA)	make necessary changes. Staff does not anticipate that any
			Scoping Meeting was held on May 6, 2003, however	potential changes will be substantive or require additional
			no Public Workshop has been conducted to provide	public notice.
			a forum for stakeholders to discuss technical issues	
			regarding this TMDL. The Public Hearing for this	This TMDL is very similar to the Ballona Creek and Estuary
			TMDL is scheduled for October 6, 2005, and	Toxic Pollutant TMDL and the Calleguas Creek Historic
			therefore it is unlikely that the Regional Board will	Pesticide and Siltation TMDLs that were adopted by the
			have sufficient time to fully consider and	Regional Board on July 7, 2005. The stakeholders for the
			incorporate written comments, and revise the TMDL	Marina del Rey TMDL also are stakeholders in the Ballona
			prior to the Public Hearing, given that written	Creek and Estuary TMDL. The Sanitation Districts provided
			comments are due September 19, 2005. The	comments on all three TMDLs.
			Districts believe additional time is required to allow	
2.0	C .	0/10/05	for a more inclusive stakeholder process.	
3.2	County	9/19/05	The use of ERLs as numeric targets in the TMDL	The selection of the ERL values as the numeric targets is
	Sanitation District		is inappropriate due to their exceedingly poor	consistent with the goals of the TMDL, which are to restore beneficial uses. In order to restore beneficial uses, the numeric
	District		predictability of toxicity.	targets need to limit adverse effects to aquatic life. The ERLs
			It has been shown in scientific studies that there is	are presumed to be non-toxic levels and pose with a high
			no relationship between ERLs and the threshold	degree of confidence of no potential threat. The ERL values
			point of toxicity, which is why these measures	are lower than the ERM values, and therefore incorporate an
			should not be used as numeric targets, above which	implicit margin of safety.
			sediment is presumed to be "impaired" for that	implient margin of surecy.
			particular constituent. ERLs are unlikely to predict	The ERLs provide a readily measurable numeric target that can
			either sediment toxicity or actual effects in local	be used to calculate the TMDL. While multiple lines of
			biology.	evidence will prove useful for assessing sediment toxicity, such

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			ERLs have poor capability to predict toxicity because the do not account for the bioavailability of chemicals, nor do they consider the toxicity of individual compounds.	an approach may not be applicable to the establishment of numeric targets.  There is a provision in the TMDL to re-assess the numeric targets and waste load allocations within six months of the State Board adopted sediment quality objectives. In addition, the TMDL has been revised to add a special study to collect data necessary for applying a multiple lines of evidence approach.
3.3.	County Sanitation District	9/19/05	Focusing simply on compounds that exceed ERLs or Effects Range-Median (ERMs) risks failure to control the actual pollutant (s) responsible for impairment.  Most critical to the success of the TMDL is control of the pollutant(s) that cause the observed impairment. The fact that a chemical exceeds its ERL does not establish causation.  Using the ERL or ERM as a numeric target presumes that if sediment exceeds the guideline for a particular pollutant, then that sediment will likely be toxic due to that pollutant. In reality, the congruence of an ERL or ERM exceedance with causation is a chance event. As recognized by the developers of these guidelines, ERLs and ERMs are not suitable as criteria but rather are "intended as informal (i.e., non-regulatory) benchmarks as an aid in interpretation of chemical data for sediments.	See response to 3.2
3.4	County Sanitation District	9/19/05	The reliance on ERLs is inconsistent with the SWRCB's 303(d) Listing Policy.	See response to 3.2

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			It is clear from this that the ERM, or ERM, is being	
			used by the SWRCB, along with other lines of	
			evidence to indicate impairment, whereas the draft	
			MDR Harbor Toxics TMDL employs a far more	
			conservative measure; the exceedance of an ERL as	
			the single line of evidence to indicate impairment of	
			beneficial uses. The gap between these standards is	
			unjustified; achieving sediment conditions below	
			that which causes an observable effect should be the	
			appropriate target.	
3.5	County	9/19/05	The use of ERLs to provide an implicit margin of	The implicit margin of safety provided by the use of ERLs as
	Sanitation		safety is overly conservative.	numeric targets is applied in lieu of the 10% explicit margin of
	District			safety.
			In several areas of the draft MDR Harbor Toxics	
			TMDL, the Regional Board has justified the	
			selection of ERLs (over ERMs) as the numeric	
			targets by asserting the ERLs provide an implicit	
			margin of safety (see Draft Staff Report, pgs. 20 and	
			30). The Regional Board has typically applied a	
			10% margin of safety to numeric targets in other	
			TMDLs. The poor association between ERLs ad	
			effects (discussed above) far exceeds this standard.	
			Notwithstanding the Districts' previous comments	
			regarding the poor predictive capability of ERLs,	
			their lack of relevance for demonstrating actual	
			impairment or attainment of beneficial uses, and	
			their inability to establish causes of impairment, the	
			margin of safety applied in this TMDL through the	
			selection of ERLs as the numeric targets is	
			unjustifiably large.	
3.6	County	9/19/05	The use of ERLs as numeric targets is	See response to 3.2

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	Sanitation		inconsistent with the SWRCB's current efforts to	•
	District		develop Sediment Quality Objectives (SQOs)	
			Although the Districts recognize that the	
			Implementation Schedule in the draft MDR Harbor	
			Toxics TMDL provides for a reassessment of the	
			numeric targets and sediment waste load allocations	
			for consistency with the SQOs six months after their	
			adoption, it is already clear that the current use of	
			ERLs as numeric targets is inconsistent with the	
			SWRCB's direction. Through the use of the ERLs as	
			numeric targets, the TMDL implies that achieving	
			the ERL for a particular constituent represents the	
			attainment of the narrative water quality standards	
			(see Draft Staff Report, pg. 20) and that the	
			measurable endpoint is the ERL itself. However,	
			based on the SWRCB's direction in developing the	
			SQOs, the TMDL should utilize a multiple line of	
			evidence approach that incorporated biological	
			effects as well as exposure endpoints. The	
			Preliminary SQO Summary is clear in the	
			recommended approach for evaluating sediment	
			quality:	
			The Districts once again urge the Regional Board to	
			avoid the simple reliance upon ERLs as numeric	
			targets and develop an iterative target based on	
			effects-based measures (e.g., sediment toxicity and	
			benthic community response) to incorporate a	
			MLOE approach in the draft MDR Harbor Toxics	
			TMDL, as advocated by the SWRCB and others in	
			TWIDE, as advocated by the SWKCB and others in	

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			the scientific community.	
3.7	County Sanitation District	9/19/05	The use of the Threshold Tissue Residue Level (TTRL) as a Fish Tissue Target is inconsistent with the SWRCB's 303(d) Listing Policy.	The TMDL based its evaluation of fish tissue data on the screening values developed by the Office of Environmental Health Hazard Assessment (OEHHA). However, the TTRL
			The fish tissue numeric target of 5.3 ug/kg for total PCBs in the MDR Harbor TMDL is inconsistent with fish tissue evaluation guidelines for protection from the consumption of fish and shellfish in the SWRCB's 303(d) Listing Policy.	value for the fish tissue impairment was not used as a tool for determining impairment. It is to be used as an indication of progress towards the goal of restoring the acquatic life beneficial uses of the harbor. In addition, since the TTRL values are lower than the OEHHA values, they incorporate an
			The SWRCB Listing Policy states, "Maximum Tissue Residue Levels (MTRLs) and Elevated Data Levels (EDLs) shall not be used to evaluate fish or shellfish tissue data." (see Attachment D, Water Quality Control Policy for Developing California's Clean Water Action Section 303d List, pg. 20). The draft TMDL itself acknowledges this on page 13, so it is unclear why the TTRL (which is equivalent to the MTRL) is being used as a numeric target when it has been determined by the SWRCB that the MTRL is an unacceptable guideline to evaluate impairment in fish tissue. The TTRL fish tissue target should therefore be removed from the TMDL.	implicit margin of safety.  The TTRL provides a readily measurable numeric target that can be used in gauging water quality improvements.
4.1	Caltrans	9/19/05	Economic Analysis  The economic analysis described in the TMDL staff report uses the Department's documented installation cost of infiltration and sand filter systems, and then discounts these costs. Required space for BMP installations sometimes exceeds the available land within the Department's ROW, which would require the purchase or lease of property. Besides land acquisition, the economic analysis did not consider design, permitting, environmental mitigation, or traffic control costs. These other site-specific issues may double or triple the cost.	The cost analysis is provided as a general estimate of the costs based on reasonable foreseeable compliance methods with the TMDL. The staff report does not discount the costs documented by Caltrans in their BMP retrofit study. The staff report compares the costs reported by Caltrans with costs calculated based on FHWA and EPA estimates then discusses possible reasons for the differences in costs based on conclusions drawn from the third party study.  An estimation of the site-specific costs associated with land acquisition, permitting, environmental mitigation, or traffic

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			Although a third party study reported lower costs in other areas, the Department reported bid costs for each site in a retrofit situation, similar to those in this watershed. Furthermore, the pre-bid cost estimates, which were based on unit prices compiled from historical highway projects, were very similar to the actual costs.	control would be speculative and are not included in the cost analysis. Because the costs of stand-alone retrofit BMPs can be high, the staff report includes the recommendations of the third party review to combine retrofit work with ongoing construction projects.
			In addition to underestimating the initial cost of BMP implementation, the subject report does not consider lifecycle (operation and maintenance) costs. Our preliminary estimate to provide treatment to 40% of our drainage area (0.4% of the watershed) is a minimum of \$0.5 million (based on lifecycle unit cost for sand filters), indicating that treatment of the Marina del Rey Harbor watershed may exceed \$50 million.	The staff report provides a general estimate operation and maintenance costs (see Tables 6-3, 6-4, and 6-5 of the staff report.)
4.2	Caltrans	9/19/05	Proposed Numeric Targets and Implementation Plan  Sand filters, one of the best BMP technologies available, will not meet the strict waste load allocations assigned to the Department. Above minimal influent concentrations, Austin style sand filters producer a constant particulate copper and zinc effluent quality. Lead effluent concentrations from an Austin style sand filter are dependent on the influent concentration. Presented in the table are the irreducible minimum effluent concentrations for copper and zinc and the expected lead effluent concentration for typical freeway runoff. The table shows that even with the best available technology	Staff finds the minimum effluent concentrations reported Caltrans encouraging. The minimum effluent concentrations produced by the sand filter come very close to meeting the WLAs assigned to Caltrans. For example, the WLA for copper is 0.022 kg/yr and the discharge from the sand filters would be 0.024kg/yr (only off by 0.002 kg/yr). By combining such structural treatment devices with non-structural BMPs, a permittee can successfully comply with their waste load allocations.

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			treating 100% of the watershed, the discharge would still exceed the waste load allocation.	
4.3	Caltrans	9/19/05	Since average annual daily traffic (AADT) for SR=187 and SR-1 exceed 25,000 automobiles (the maximum recommended by the SWRCB and EPA), infiltration facilities should be carefully evaluated before installation to treat the Department's ROW. The AADT for SR-187 is 47,000 automobiles and the count for SR-1 is 67,000 automobiles. Additionally, infiltration devices have historically failed at a high rate compared to other storm water management practices. Less than half of the infiltration devices investigated in Prince George's County, Maryland, functioned properly after two years, and less than one-third functioned properly after 5 years.	Staff agrees that site suitability and BMP compatibility are critical for successful and cost-effective BMP implementation.
5.1	Public Works	9/19/05	TMDLs and 3039d) listed water bodies.  The Draft MDR TMDL should focus strictly on the Back Basins, as they are the only water bodies within the harbor that are listed on the 303(d) list for the constituents in question. All related water quality and sediment monitoring should be confined to the Back Basins.  Requested Action:  Modify the "Problem Statement" on Page 2 of the Draft MDR TMDL as follows:  "Marina del Rey Harbor Back Basins is on the Clean Water Act Section 303(d) list"	The TMDL addresses impairments in the back basins of the harbor as evidenced by the waste load allocations which were derived from estimated loadings from the watersheds of Basins D, E and F.  Basin plan amendment has been revised to make clear that the impairment in the harbor is limited to the back basins.  With respect to limiting monitoring efforts to the back basins, Regional Board staff believe that harbor-wide monitoring is necessary given the hydrologic connections between the back basins and the rest of the harbor.

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			Also, revise the second paragraph under "TMDL Effective Monitoring" in Table 7-18 as follows:  "Monthly representative sediment sampling shall be conducted at existing monitoring locations in the Back Basins throughout the harbor, and analyzed for copper, lead,Sediment toxicity testing shall be conducted semi-annually, and shall include testing of multiple species"	
5.2	Public Works	9/19/05	The use of the Effects Range-Low measures as numeric targets is inappropriate.	See response to 3.2
			We hereby incorporate by reference comments previously made by the Sanitation Districts of Los Angeles County on the Ballona Creek Toxic Pollutants TMDL  Requested Action:	Comments have been incorporated and will be responded to.
			Delay adopting the Draft MDR TMDL until it can be revised based on new sediment quality objectives being developed by the State Water Resources Control Board. Or, alternatively, replace the Effects Range-Low in the draft MDR TMDL with the Effects Range-Medium, along with other lines of evidence to measure impairment.	The Regional Board will re-assess the numeric targets and waste load allocations for consistency with the State Board adopted sediment quality guidelines.
5.3	Public Works	9/19/05	Controlling Copper loading from boats lies outside of the County's jurisdiction.	The TMDL does not require the County to control copper loading from boats.

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			The TMDL uses estimates for copper inputs from recreational boars in Marina del Rey based on data from the Dissolved Copper TMDL for Shelter Island Yacht Basin. However, this analysis does not take into account the possibility of the historic deposition of copper and may overemphasize the present contribution of antifouling paints from boats moored in the marina.	The estimates presented for copper inputs from boats were based on the number of boats in the back basins of Marina del Rey Harbor. However, it must be noted that these inputs are to the water column and not the sediment. The TMDL requires a specific study to determine the contribution of water column discharges to sediment in the harbor.
5.4	Public Works	9/19/05	The County does not regulate the use of nonfouling paints in Marina del Rey, nor does it control the methods used by private industry for underwater hull cleaning. However the County does support the expansion of programs like the California Professional Divers Association Training and Certification Program, which provides training for underwater hull cleaners in Nonpoint source pollution management and Best management Practices for hull cleaning.	Comment noted.
5.5	Public Works	9/19/05	Requested Action:  (a) The Regional Water Quality Control Board should conduct specific analysis to determine the annual contribution of copper from boat hulls, land use from the upper watershed, and historical deposition to the water column and sediment in the Back Basin s.  (b) Revise the Implementation Cost Analysis to include costs associated with the control of copper from boat hulls.	The TMDL requires responsible agencies to conduct an analysis to determine the contribution of copper discharges from boats to sediments via the water column, Regional Board staff strongly encourage responsible parties to undertake any studies they determine may be useful in refining source assessments and optimizing implementation efforts.  It will be premature to include a cost analysis of this component when the significance as a source is still undetermined.

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			(c) The County encourages the Regional Water Quality Control Board to work with boat paint manufacturers on affordable and effective nonfouling boat bottom paint and with the underwater boat cleaning industry on effective Best Management Practices.	Comment noted
5.6	Public Works	9/19/05	Sufficient time is needed to initiate the approved monitoring program.  The Draft MDR TMDL currently requires monitoring to begin upon the coordinated monitoring plan's approval by the Executive Officer. Based on past experience, responsible agencies need at least six months to contract with a consultant to do such work. This contracting process cannot take place without a complete scope of work, the drafting of which requires knowledge of final sampling locations, sampling frequencies, and other pertinent details derived from an approved coordinated monitoring plan.  Requested Action:  Revise the appropriate section in Table 7-18.2, Page 12 of the Draft MDR TMDL, under the "MS4 and CALTRANS STORM WATER PERMITS" heading as follows:  "TMDL effectiveness monitoring shall commence	Contracting with a consultant should be done during the development of the monitoring plan in order to allow timely initiation of the required monitoring.

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			six months after Once the coordinated monitoring plan is approved by the Executive Officer, ambient monitoring shall commence.	
5.7	Public Works	9/19/05	The proposed ambient monitoring program is inappropriate.	Regional Board staff believe that the proposed monitoring programs are appropriate given that the back basins have a hydrologic connection to the rest of the harbor.
			The County is committed to restoring and protecting the harbor's designated beneficial uses when they become impaired. To this end, we are prepared to work with other stakeholders to improve water quality in the Back Basins. However, we cannot justify expending scarce public funds to implement a harborwide ambient monitoring program as described in the Draft MDR TMDL.	
			Such a program is more appropriately undertaken by the State's Surface Water Ambient Water monitoring Program.	
			Recommended Action:	
			Delete all language relating to ambient monitoring in the Draft MDR TMDL.	
5.8	Public Works (Attachment)	9/19/05	Based on a review of the draft Ballona Toxics TMDL, and considering the comments offered by stakeholders at the Public Workshops, it is clear that the June 2, 2005 Public Hearing date does not allow sufficient time for all comments to be fully considered and addressed. Therefore, the Districts believe additional time is required to allow for a	This comment applies to the Ballona Creek Estuary Toxics TMDL.
			more inclusive stakeholder process. Due to the	

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			impact this TMDL is likely to have on future	
			sediment TMDLs in other watersheds in the Los	
			Angeles region, the Districts strongly urge the	
			Regional Board to delay the Public Hearing date on	
			the draft Ballona Toxics TMDL so that	
			stakeholders' comments can be fully considered and	
			incorporated. The Districts' technical comments	
			regarding the draft Ballona Toxics TMDL are	
			provided below.	
5-9	Public Works	9/19/05	The use of ERLs as numeric targets in the TMDL	See response to 3.2
	(Attachment)		is inappropriate due to their exceedingly poor	
			predictability of toxicity.	
			It has been shown in scientific studies that there is	
			no relationship between ERLs and the threshold	
			point of toxicity, which is why these measures	
			should not be used as numeric targets, above which	
			sediment is presumed to be "impaired" for that	
			particular constituents. ERLs are unlikely to predict	
			either sediment toxicity or actual effects in local	
			biology.	
5.10	Public Works	9/19/05	The simple focus on compounds that exceed	See response to 3.2
	(Attachment)		ERLs risks failure to control the actual	
			pollutant(s) responsible for impairment.	
			Most critical to the success of the TMDL is control	
			of the pollutant(s) that cause the observed impairment. The fact that a chemical exceeds its	
			ERL does not establish causation. Using the ERL as	
			a numeric target presumes that if sediment exceeds	
			C 1	
I	1		the ERL for a particular pollutant, then that sediment	

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			will likely be toxic due to that pollutants. In reality,	•
			the congruence of an ERL exceedance with	
			causation is a chance event. As recognized by the	
			developers of these guidelines, ERLs are not suitable	
			as criteria, but rather are "intended as informal	
			(i.e., non-regulatory) benchmarks as an aid in	
			interpretation of chemical data for sediments."	
5.11	Public Works	9/19/05	The reliance on ERLs is inconsistent with the	See response to 3.2
	(Attachment)		SWRCB's 303(d) Listing Policy.	
			It is clear from this that the Effects Range-Median,	
			or ERM, is being used by the SWRCB, along with	
			other lines of evidence, to indicate impairment,	
			whereas the draft Ballona Toxics TMDL employs a	
			far more conservative measure; the exceedance of an	
			ERL as the single line of evidence to indicate impairment of beneficial uses. The gap between	
			these standards is unjustified; logic would suggest	
			that achieving sediment conditions below that which	
			causes an observable effect would be the appropriate	
			target.	
5.12	Public Works	9/19/05	The use of ERLs to provide an implicit margin of	See response to 3.5
	(Attachment)		safety is overly conservative.	•
			In several areas of the draft Ballona Toxics TMDL,	
			the Regional Board has justified the selection of	
			ERLs (over ERMs) as the numeric targets by	
			asserting that ERLs provide an implicit margin of	
			safety (see Draft Staff Report, pgs. 21 and 36). The	
			Regional Board has typically applied a 10% margin	
			of safety to numeric targets in other TMDLs. The	

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			poor association between ERLs and effects (discussed above) far exceeds this standard.  Notwithstanding the Districts' previous comments regarding the poor predictive capability of ERLs, their lack of relevance for demonstrating actual impairment of attainment of beneficial uses, and their inability to establish causes of impairment, the margin of safety applied in this TMDL through the selection of ERLs as the numeric targets is unjustifiably large.	
5.13	Public Works (Attachment)	9/19/05	The use of ERLs as numeric targets is inconsistent with the SWRCB's current efforts to develop Sediment Quality Objectives (SQOs).  Through the use of the ERLs as numeric targets, the TMDL implies that achieving the ERL for a particular constituent represents the attainment of the narrative water quality standards (see Draft Staff Report, pg. 9) and that the measurable endpoint is the ERL itself. However, based on the SWRCB's direction in developing the SQOs, the TMDL should utilize a multiple line of evidence approach that incorporates biological effects as well as exposure endpoints.	See response to 3.2
5.14	Public Works (Attachment)	9/19/05	At a minimum, the Districts recommend using the ERM rather than the ERL as the interim numeric sediment chemistry measure used to derive the loading capacity and load and waste load allocations. Although ERMs were only found to predict toxicity approximately 40% of the time when evaluated against large data sets of chemical	See response to 3.2

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			pollution and toxicity (O'Connor, 2004), they are at	
			least more predictive than ERLs and are consistent	
			with the measures required for use under the	
			SWRCB's 303(d) listing policy for determining	
			impairment.	
6.1	HTB	9/19/05	Implementation of this TMDL should include	The TMDL has been revised to address existing contaminated
			remediation of existing contaminated sediments	sediment. The Regional Board will issue appropriate
			and a mandatory program for routine removal of	investigatory orders or cleanup and abatement orders to
			sediment build-up within the storm drain system.	achieve attainment of the numeric targets if it is determined
			The proposed TMDL is insufficient in that it fails to	that toxic pollutants bound in sediments are still preventing the
			The proposed TMDL is insufficient in that it fails to address the problem of existing sediment	attainment of numeric targets, at the end of the implementation
			contamination in the Harbor basins. Specifically, the	period.
			proposed TMDL focuses solely on reductions in	
			new inputs to the Harbor, completely ignoring the	
			existing sediment contamination, which already	
			exceeds pollutants thresholds and is causing the	
			existing impairments.	
6.2	НТВ	9/19/05	The Proposed TMDL Does Not Address The	The staff report clearly states that the sediment toxicity listing
			Sediment Toxicity Impairment	will be addressed through wasteload allocations for the
				individual pollutants.
			The Marina del Rey Harbor Back Basins are listed	
			on the 303(d) list as impaired for sediment toxicity.	
			However, the MDR TMDL fails to address sediment	
			toxicity or provide any sound scientific rationale for	
			any decision to exclude this impairment from the	
			TMDL. If staff is making the assumption that the	
			listed chemicals and metals, which are being	
			addressed under the TMDL, are the sole causes of	
			this impairment, they must justify this assumption.	
			Agency findings and decisions must be supported by	

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			substantial evidence in the record. <i>Topanga Ass'n For a Scenic Community v. County of Los Angeles</i> (1974) 11 Cal.3d 506,515.	
6.3	НТВ	9/19/05	The Proposed TMDL Does Not Include an Adequate Margin of Safety	The TMDL includes an implicit margin of safety by basing the numeric target on the lowest sediment quality guidelines. This is used in lieu of the 10% explicit margin of safety.
			We support the Regional Board's use of Effects Range-Low (ERL) values as the numeric targets for sediment within Marina del Rey Harbor because the ERLs are easily measured numeric values that can function as effective indicators of healthy sediments.	
			However, we do not agree that the use of ERLs incorporates an intrinsic margin of safety.	
			In addition, other assumptions erode any intrinsic margin of safety. For instance, the Regional Board has based the waste load allocations on the annual average storm year.	
			This is not a conservative assumption, especially in dry years.	
			In order to establish an adequate margin of safety and obtain sufficiently protective numeric targets in the TAMDL, the Regional Board should include an	
			explicit 10% margin of safety I this TMDL. This may be calculated by multiplying all the proposed numeric targets by 0.9. The resulting lower numeric	
			targets will act as a buffer in the event that assumptions and/or calculations within the TMDL are uncertain. The explicit margin of safety is	

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			necessary to <u>ensure</u> attainment of beneficial uses, as required by the Clean Water Act. 33 U.S.C. § 1313(d)	
6.4	НТВ	9/19/05	The Regional Board Should Include a Plan for Compliance Monitoring	
			The proposed TMDL outlines load allocations for permittees, however, there is no mention of how compliance with the TMDL will be determined. Within a year from the effective date of the TMDL, the Regional Board should develop a monitoring plan that will assist the Board and the permittees in assessing compliance.	Regional Board staff intend to work with responsible agencies and stakeholders to develop a compliance monitoring plan.
			Without an adequate means of assessing compliance with required reductions, the regulatory goals of the TMDL process will not be met and beneficial uses may continue to be compromised.	
6.5	НТВ	9/19/05	The Interim Implementation Targets Should Be Enforceable and Based on Percent Reduction of Waste Load  We therefore urge the Regional Board to revise the current interim targets to include enforceable milestones that also provide proper incentives to achieve meaningful progress toward the final waste load allocations in a timely manner.	While multiple alternatives for determining compliance may exist, staff proposes that a phased, area-based reduction is appropriate for the toxics TMDL. Staff anticipates that the MS4 and Caltrans permittees will focus BMP implementation efforts on specific drainage areas until all areas comply with the TMDL. Staff believe that the interim targets would result in meaningful progress towards compliance in a timely manner.
6.6	НТВ	9/19/05	The Regional Board Should Not Reconsider This TMDL Until At Least Seven Years and Only For the Purpose of Reconsidering Waste Load Allocations	

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		Date	The Regional Board proposes to re-evaluate the TMDL's waste load allocations and implementation schedule six years after the effective date of the TMDL. We urge the Regional Board to move back its proposed reconsideration of the TMDL for six years until at least seven years after the effective date. This will provide the MS4 and Caltrans permittees adequate time to complete their special studies and to meet their first milestones.  The Regional Board should not reopen and reconsider the TMDL implementation schedule. The schedule set forth in the TMDL is already lengthy and provides too much time for compliance, particularly since most of the sources are already subject to implementing and evaluating storm water controls and BMPs under other regulatory authorities.	All special studies are required to be submitted to the Regional Board within 5 years after the effective date of the TMDL. This allows staff a full year to review the studies and propose any applicable changes to the TMDL.  The TMDL will be reconsidered after six years to reconsider wasteload allocations based on results of the required studies. These changes may or may not result in modifications to the implementation schedule to meet newer targets.  The first milestone referred to will only applies to 25% of the drainage area.  Should they choose a TMDL specific implementation strategy, the first milestone will not occur until eight years after the effective date of the TMDL.
6.7	НТВ	9/19/05	The Implementation Schedule Should Be Tightened to Ensure Existing Impairments Are Addressed in a Timely Manner  1. General industrial storm water permittees should have a maximum of five years to achieve mass-based waste load allocations for sediment.  2. General construction storm water permittees should have a maximum of five years to evaluate BMP effectiveness.  3. The Implementation Plan for MS4 and	Staff believe that the Implementation Schedule is adequate in its current form. These time lines are the same as those contained in the Ballona Creek and Estuary Toxic Pollutant TMDL, which was adopted by the Regional Board on July 7, 2005. Given the small size and close proximity to the Ballona Creek watershed, the timing of the two implementation plans will allow for a coordinated strategy.

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			Caltrans storm water permittees Should be shortened.	
			4. The non-storm water NPDES permittees	
			should achieve the concentration-based	
( 0	LUTD	0/10/05	waste load allocations within six years.	
6.8	HTB	9/19/05	Implementation Plans Prepared by Permittees Should Be Made Available for Public Comment	
			Should be Made Available for Public Comment	
			The proposed TMDL implementation schedule requires the MS4 and Caltrans storm water NPDES permittees to submit an implementation plan for waste load reduction for approval by the Regional Board Executive Officer. We strongly believe that public review and comment on the implementation plan is necessary to the planning process. Moreover, as these plans will set forth milestones under the TMDL, they will affect the public in terms of how the TMDL will be implemented and the achievement of improvements in water quality and beneficial uses.	Staff will conduct workshops to allow for public review and comments on proposed implementation plans prior to Executive Officer approval.
6.9	НТВ	9/19/05	The Interim and Final Numeric Targets for PCBs in the Water Column Are Not Supported  The interim limit for total PCBs in the water column is derived from the CTR human health criterion for	The CTR value used as the numeric target for PCB in the water
			total PCBs (170 pg/L). However, the Basin Plan human health criterion for total PCBs is more stringent (70 pg/L). The more stringent criterion value should always be used in establishing TMDL numeric targets.	column is the more current water quality objective.

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			Second, the proposed interim numeric limit is	Use of the interim target for PCBs in the water column is an
			several orders of magnitude higher than the final	acknowledgement of the present detection capabilities of
			limit. Under these circumstances, achievement of the	analytical methods. The TMDL requires responsible agencies
			interim limit will not lead to any certainty about	to conduct studies focused on attaining lower detection limits.
			ultimate progress towards compliance with the final	Regional Board staff will be involved in developing these
			target. The Regional Board should address this	studies.
			substantial discrepancy. Further, as the Regional	
			Board acknowledges, detection limits for PCBs are	
			currently higher than the final target value. The	
			Regional Board must address this issue by updating	
			with currently available detection limits as well as	
			undertaking to develop lower detection limits.	
			There is no impetus for a discharger to conduct a	
			special study on lower detection limits unless it is	
			required by the Board, and even then, it is unlikely	
			that dischargers have expertise to conduct such	
			studies. The Regional Board must address this	
			overall issue of inadequate detection limits in	
			general in order to ensure compliance with this	
			TMDL, as well as other TMDLs, and to ensure the	
			attainment and maintenance of water quality in the	
			region.	
				Given the current limitations of detecting PCBs in the water
			No rationale is provided to support the Regional	column, the fish tissue target serves as a means of tracking
			Board's statement that using the TTRL method to	progress towards compliance goals.
			establish a target for PCBs in fish tissue will be "an	
			effective method for accurately quantifying	
			achievement of the water quality objectives."	
6.10	HTB	9/19/05	The TMDL Should Include A Comprehensive	
			Ambient Monitoring Program That Includes All	
			Basins Within the Marina del Rey Harbor	

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			We strongly support the inclusion of a comprehensive ambient monitoring program in the TMDL.	Comment noted.
			An extensive set of ambient data is necessary to refine numeric targets and implement appropriate BMPs. Therefore, we strongly support the triad approach for ambient monitoring included in this TMDL: measuring sediment chemistry, evaluating biological conditions and assessing the potential for sediment toxicity all are extremely important to fully understanding the impairments in the Harbor. Any one of these measurements taken individually would fail to provide a complete and adequate understanding of the impairments.	
6.11	НТВ	9/19/05	In addition, the draft Staff Report alludes to the fact that ambient water quality sampling may occur in other areas of the Harbor, but the extent of this additional requirement is unclear. Is the Regional board requiring Harbor-wide monitoring of water quality only? Please clarify the monitoring program and explain the rationale for not including sediment and fish tissue monitoring in the ambient Harbor-wide program. There is a high likelihood that other basins within Marina del Rey Harbor are impaired by toxic pollutants Table 1-3 of the draft TMDL Staff Report shows that there are similar land uses in most of the Marina del Rey sub-watersheds. Therefore, it is probable that many of the types of pollution sources for Basins D, E, and F also impact	Ambient water quality monitoring of fish tissue, water and sediment will be conducted throughout the harbor. Details of the monitoring program will be addressed during development of the monitoring plan.

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			the other basins. A comprehensive Harbor-wide ambient monitoring program, using the triad approach, must be undertaken to adequately assess potential impairments in other Harbor basins.	
6.12	НТВ	9/19/05	The Regional Board Should Require, Not Recommend, Necessary Special Studies  As noted above, special studies are only "recommended" in the draft TMDL. There is no guarantee that permittees will pursue these suggestions. Yet several of the studies are necessary for understanding source contributions and protecting beneficial uses.	The TMDL has been revised to clarify which special studies are required.
6.13	НТВ	9/19/05	Absent Strong Evidence of No Impairment, TMDLs Should Be Established for Chlordane, Total DDT, and Dieldrin in Fish Tissue  The Marina del Rey Harbor Back Basin s are designated on the 303(d) list as impaired by chlordane, total DDT, and dieldrin in fish tissue and the Consent Decree requires that TMDLs be developed for these contaminants. 1999 EPA Consent Decree. Yet the draft TMDL Staff Report states that the Regional Board will not develop TMDLs for these constituents based on more recent data. Pursuant to the Consent Decree, the agencies must give Heal the Bay and BayKeeper advance notice that they are not going to do these TMDLs.  Id. In addition, the Regional Board must prepare a detailed report describing the analysis and conclusions that led to this decision, and negotiate	The fish tissue listings were removed based on data indicating a lack of impairment (see section 2.2.2 of the staff report.  Paragraph 8 of the Consent Decree provides that TMDLs need not be completed for specific waterbody pollutant combinations if the State or EPA determine that TMDLs are not needed for these combinations, consistent with the requirements of Section 303(d).  Paragraph 9 of the consent decree describes procedures for giving notice that a TMDL is not needed. The draft Staff Report of the TMDL provides the notice as provided for in paragraph 9 of the TMDL.

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			with the other parties regarding the contaminants.	
			<i>Id.</i> This has not been done here. This comprises a	
			violation of the Consent Decree.	
			In addition, the data set used by the Regional Board	
			to make this decision is very small. And at least for	
			DDT, values in fish tissue seem to be increasing	
			over time, and are currently just below the	
			guidelines. It is not responsible for the Regional	
			Board to make a delisting decision under these facts.	
			At a minimum, before this TMDL is approved or	
			these contaminants are considered delisted or not	
			needed, the Regional Board should gather and assess	
			MDR fish tissue data from all available sources.	